

MARQUETTE UNIVERSITY
MEMORANDUM

To: Michael Lovell, Marquette University President
Joel Pogodzinski, Marquette University Senior Vice President and Chief Operating Officer
Marquette University Board of Trustees

From: Michael O’Hear, Professor of Law and Chair, Marquette University Police Department Advisory Board

Date: July 19, 2022

Re: Annual Report of Marquette University Police Department Advisory Board

This report is respectfully submitted pursuant to § 114 of the Advisory Board’s Rules, which requires the Board to “report of its activities” at least once per year.¹

In brief, the Board met three times during the 2021-2022 academic year. Due to COVID, all of the Board’s meetings were conducted virtually on Microsoft Teams or, in one instance, in person with an option for virtual participation. The minutes of all three meetings are attached to this memorandum. The meetings were informative and constructive. Police Department personnel provided extensive updates on the Department’s activities and initiatives, as detailed in the attached minutes. Members of the Board provided feedback and suggestions.

Notable topics covered in our discussions included, among others:

- The Department’s community relations initiatives
- Crime trends in the Department’s patrol zone, including a continued increase in car thefts
- Citizen complaints and internal investigations
- High-profile critical events in the patrol zone
- Staffing vacancies and difficulties police departments across the nation are facing with recruitment

The Board did not meet in the spring of 2022 in order to avoid distracting Board members and Department leaders from their roles on the President’s Task Force on Community Safety.

¹ More specifically, § 144 states, “On at least an annual basis the Advisory Board shall file a report of its activities with the Board of Trustees and with the President, which report shall be publicly available.”

MARQUETTE UNIVERSITY POLICE DEPARTMENT
ADVISORY BOARD

September 9, 2021

A meeting of the Marquette University Police Department (MUPD) Advisory Board was called to order on Thursday, September 9, 2021, at 11:02 a.m. Due and timely notice of the meeting and an agenda were provided by email to each member of the Board in advance of the meeting. Notice of the meeting was also posted on the MUPD Advisory Board website. The meeting was open to the public and login information for the Microsoft Teams meeting was available to anyone who requested it.

Roll Call. Board members attending the meeting were Michael O’Hear, Chair of the Board and Professor, Marquette University Law School (attending in person in Room 432 of Eckstein Hall); Dr. Meghan Stroshine, Vice Chair of the Board and Associate Professor in Social & Cultural Sciences, Klingler College of Arts and Sciences (attending via Microsoft Teams); Keith Stanley, Executive Director of Avenues West and Near West Side Partners (Teams); Katie Breck, President of Marquette University Student Government (MUSG) (Teams); and Ms. Cliona Draper, Prospect Research Analyst in University Advancement (Teams). Non-Board Members present at the meeting included Edith Hudson, MUPD Chief (in person); Jeff Kranz, Assistant MUPD Chief (in person); Ruth Peterson, MUPD Captain (in person); Jim Hensley, MUPD Lieutenant (in person); Tom Wichgers, MUPD Officer (Teams); Carrie Peters, MUPD Data Analytics Specialist (Teams); and Kevin Conway, OMC Associate Director (Teams).

Congratulations to Deputy Chief Kranz. The Board expressed its congratulations to Deputy Chief Kranz for his Excellence in University Service Award.

Updates on Departmental Activities, Initiatives and Crime Statistics. The following updates were provided by MUPD personnel:

1. **Radios:** MUPD staff have new radios that permit connection with other law enforcement agencies.
2. **Student Safety Group:** MUPD has launched a new initiative that involves collaborating with MUSG to identify and address safety concerns raised by students.
3. **Softball Game with UWM Police:** MUPD has annual softball game with UWM department to raise money for charity. This year, MUPD won. About \$500 was raised for a childhood cancer charity.
4. **Crime Statistics:**
 - a. Dramatic rise in motor vehicle thefts in patrol zone, up from 9 at this time last calendar year to 82 so far this year. About half of victims are MU students. Hyundais and Kias are especially targeted. Rise in car thefts is a city-wide problem, not limited to MU area. MUPD has reached out to the 2 car companies to ask for their help in fighting the theft wave. Hyundai offered 200 “clubs,” which are expected soon and will be made available to students and staff.
 - b. Robberies are about the same this year, while thefts from person are down.

- c. Assaults are up this year (23 to 48), consistent with city trends. No breakdown on MU versus non-MU victims was available, but will be provided at next meeting.
 - d. Burglaries are about the same this year. Challenge right now is serial burglars, who are not being held in jail when caught.
 - e. One sexual assault reported so far this year.
 - f. There have been a few incidents involving repeated assaults on campus by individuals with mental illness, who are not being held in jail when apprehended. MUPD has worked with OMC to create a new type of alert, giving description of problematic individuals and asking for MUPD to be notified if the individuals are spotted on campus. MUPD has also worked with a DA who focuses on mental health issues so as obtain court orders for treatment of a couple of these individuals.
5. Sept. 9 Incident: A shot was fired as part of a parking dispute at 22nd and Wisconsin. MUPD responded and was able to take shooter into custody the next day. There have been two other incidents of violence in the same area so far this year, but they do not appear related to one another; location appears to be more a matter of coincidence.
 6. New Team Member: Chief Hudson welcomed Lieutenant Hensley, who will focus on accreditation and training.
 7. Community Engagement:
 - a. Wellness Open House Event: MUPD hosted first of what is expected to be a regular series of programs on wellness for Department staff and families.
 - b. Upcoming Events: National Faith and Blue Weekend (unity walk and kickball game), National Alliance on Mental Illness walk, National Coffee with a Cop event in Eckstein Commons.
 - c. Ongoing Efforts: backpack program, weekly pickups from Feeding America, and hygiene product drive.
 8. Staffing Vacancies: Like many other police agencies, MUPD is having difficulty filling to police officer vacancies. Other current vacancies include public safety officer, dispatcher, and police aide. Police aide program gives paid internship to high school graduates until they are able to enter academy and train to become police officer. MUPD's first police aide graduated from academy earlier this year.

Public Comments. None.

Other Business. Dr. Stroshine was reelected as Vice-Chair of the Board for the new academic year.

Next Meeting Date. Next meeting date will be determined later this fall, likely in November or December 2021.

Adjournment. The Chair concluded the meeting and adjourned at 11:35 a.m.

Respectfully submitted,

Michael O'Hear
Chair, MUPD Advisory Board

MINUTES OF THE MEETING OF THE
MARQUETTE UNIVERSITY POLICE DEPARTMENT
ADVISORY BOARD

December 9, 2021

A virtual meeting, via Microsoft Teams, of the Marquette University Police Department (MUPD) Advisory Board was called to order on Thursday, December 9, 2021, at 11:02 a.m. Due and timely notice of the meeting, an agenda and draft minutes from the previous meeting were provided by email to each member of the Board in advance of the meeting. Notice of the meeting was also posted on the MUPD Advisory Board website. The meeting was open to the public and login information for the Microsoft Teams meeting was available to anyone who requested it.

Roll Call. Board members attending the meeting were Michael O’Hear, Chair of the Board and Professor, Marquette University Law School; Dr. Meghan Stroshine, Vice Chair of the Board and Associate Professor in Social & Cultural Sciences, Klingler College of Arts and Sciences; Keith Stanley, Executive Director of Avenues West and Near West Side Partners; Katie Breck, President of Marquette University Student Government (MUSG); and Ms. Cliona Draper, Prospect Research Analyst in University Advancement. Non-Board Members present at the meeting included Edith Hudson, MUPD Chief; Jeff Kranz, Assistant MUPD Chief; Ruth Peterson, MUPD Captain; James Hensley, MUPD Lieutenant of Support Services; Carrie Peters, MUPD Data Analytics Specialist; Kevin Conway, OMC Associate Director; and Jeff Kipfmueller, Senior Associate General Counsel (as legal counsel to the Board).

Consideration of Minutes of the September 9, 2021 Meeting. The minutes for the September 9, 2021 Board Meeting were unanimously approved and adopted by voice vote by the Board Members with no revisions.

Updates on Departmental Activities, Initiatives and Crime Statistics. The following updates were provided by MUPD personnel:

1. **Crime Statistics:**
 - a. Assistant Chief Kranz reported that many cities across the country, including Milwaukee, are seeing record numbers of crimes.
 - b. Robberies have been stable in the MUPD patrol zone over the last three years (14 in 2019, 16 in 2020, and 15 in 2021). The MUPD “clearance rate” for robberies is 70%, which is very high. MUPD has launched a directed patrol mission (DPM) to help deal with robberies—concentrating police in a small area.
 - c. Theft from persons has decreased over the past three years (5 in 2019, 6 in 2020, 1 in 2021).
 - d. Assault and battery reports have increased significantly in 2021 (43 in 2019, 42 in 2020, 89 in 2021). This number is a bit skewed due to person driving on campus and shooting people with paintballs (11 incidents stemming from that). 26% of the assaults are student-related, the rest are non-students.

- e. Sexual assault trends are difficult to identify: 6 in 2019, 1 in 2020, and 8 in 2021. Of the 2021 reports, four individuals were grabbed inappropriately, the other four were reports of student-on-student sexual assault. The clearance rate for sexual assaults was 7/8 in 2021.
 - f. Motor vehicle thefts have skyrocketed due to the Kia/Hyundai thefts, which are occurring nationwide: 26 in 2019, 30 in 2020, and 150 in 2021. MUPD is still handing out free Club anti-theft devices to anyone who owns a Hyundai or Kia. The youngest motor vehicle theft suspect detained on campus was 11 years old.
 - g. Discussion: Ms. Breck commented that many students are beginning to feel less safe walking on campus. In addition, she indicated that students are very concerned about the LIMO services on campus and wonders how we can improve the LIMO service. Chief Hudson stated that we very much need students to be LIMO drivers, and that MUPD is offering a \$250 incentive for students who apply and work for one semester. Chief Hudson also indicated that she would like to create a student safety advisory group to discuss these concerns in more detail; Katie noted that, unfortunately, students are not very interested in participating in a student safety group—even though they have concerns. Chief Hudson added that MUPD is willing to attend future MUSG meetings, or Near West Side Partners meetings, or other forums, to help identify solutions. The Chair suggested including graduate students in these discussions, as well as other student groups/organizations. Mr. Stanley shared that Near West Side partners often utilize social media to help share safety info and increase awareness. Chief Hudson shared a quote from former Milwaukee Police Department Chief, Ed Flynn: “Safety is not a spectator sport.”
2. Community Engagement:
- a. Charitable Events: MUPD recently held a food drive and collected 217 pounds of food for Feeding America. In addition, it held a toy drive for Penfield Children’s Center and collected 100 toys. Several officers served and provided hospitality for students who were on campus for Thanksgiving. MUPD officers will be participating in a Shop with a Cop event.
 - b. Coffee with a Cop was held yesterday, and free Clubs (vehicle anti-theft devices) were available; no one came to get a Club, even though it was advertised in multiple social media outlets. So far, MUPD has distributed 75 of the 400 Clubs that were donated by Kia and Hyundai.
 - c. MUPD will be papering Kias and Hyundais in our parking lots, informing the owners of the free Club campaign.
 - d. A Personal Safety Awareness Class will soon be offered by MUPD. It’s not a self-defense class, but rather a class providing practical safety tips, and ways to increase personal awareness. A similar GROW class for employees will also be offered.
3. MUPD Training:
- a. Two newer officers will go through CIT training, after which all officers, including communication officers, will be CIT trained.
 - b. In January 2022, the entire department will go through RITE training (Racial Intelligence Training Engagement). This training encompasses officer wellness, and cultural awareness training. It is offered via a “train the trainer”

model, so MUPD officers already trained will be presenting it. It is a better choice for implicit bias training than the previous training. Chief Hudson indicated she is willing to provide a condensed training to the Board members, to provide a sense of what the training includes.

4. Vacancies: MUPD currently has one police officer vacancy, one communications officer vacancy, one public safety officer vacancy, and many LIMO driver vacancies.
5. Future Projects:
 - a. MUPD is currently looking at body camera vendors. The State legislature will likely require this for all police departments in Wisconsin soon. MUPD is planning to apply for grants to help with the costs.
 - b. MUPD is exploring the creation of a mental health unit. Police departments are encountering many issues that are driven by mental health issues. Ideally, the goal is to get people out of the criminal justice system and into the mental health system. This could reduce the use of force, officers could spend more time on “real crime”, this could result in better interactions between police and community, etc. The Counseling Center is interested in becoming involved, and there could potentially be student involvement, as well. Hoping to have more concrete information by Fall 2022.
6. Department of Justice Grant for Accreditation: MUPD, along with ORSP, wrote a grant to work with a company to review MUPD policies/procedures, add suggestions/revisions, and formulate a plan to get MUPD accredited. MUPD was awarded the grant, which is \$75,000 for two years. MUPD is one of two police departments in the state to be awarded the grant. MUPD will seek accreditation from 2 groups: Wisconsin Law Enforcement Accreditation Group and IACLEA, focused on campus police departments. The goal is to use the best practices once accredited. And, once accredited, this may open the way for additional grants.
7. Citizen Complaints: In 2021, MUPD conducted six internal investigations, two stemming from citizen complaints, which were both found to be baseless. One complaint was sustained, which resulted in a letter of reprimand; one complaint was not sustained, and two are pending. As for the nature of the complaints: one involved failure to safeguard evidence, one was a timeclock issue, one was about the monitoring of a prisoner and two involved accusations of assault and harassment (these were the 2 citizen complaints which were determined to be baseless). The Chair commended Chief Hudson for having a very transparent department which is willing to provide information and respond to requests and concerns.

Public Comments: None.

Other Business: None.

Confirmation of Next Meeting Date: To be determined.

Adjournment: The Chair concluded the meeting and adjourned at 11:57 a.m.

Respectfully submitted,

Jeffrey M. Kipfmüller
Senior Associate General Counsel

MINUTES OF THE MEETING OF THE
MARQUETTE UNIVERSITY POLICE DEPARTMENT
ADVISORY BOARD

February 18, 2022

A virtual meeting (via Microsoft Teams) of the Marquette University Police Department (MUPD) Advisory Board was called to order on Friday, February 18, 2022, at 3:00 p.m. Due and timely notice of the meeting, an agenda and draft minutes from the previous meeting were provided by email to each member of the Board in advance of the meeting. Notice of the meeting was also posted on the MUPD Advisory Board website. The meeting was open to the public and login information for the Microsoft Teams meeting was available to anyone who requested it.

Roll Call. Board members attending the meeting were Michael O’Hear, Chair of the Board and Professor, Marquette University Law School; Dr. Meghan Stroshine, Vice Chair of the Board and Associate Professor in Social & Cultural Sciences, Klingler College of Arts and Sciences; Keith Stanley, Executive Director of Avenues West and Near West Side Partners; Katie Breck, President of Marquette University Student Government (MUSG); and Ms. Cliona Draper, Prospect Research Analyst in University Advancement. Non-Board Members present at the meeting included Edith Hudson, MUPD Chief; Jeff Kranz, Assistant MUPD Chief; Kevin Conway, OMC Associate Director; and Jeff Kipfmueller, Deputy General Counsel (as legal counsel to the Board).

Consideration of Minutes of the December 9, 2021 Meeting. The minutes for the December 9, 2021 Board Meeting were unanimously approved and adopted by voice vote by the Board Members with no revisions.

Updates on Departmental Activities, Initiatives and Crime Statistics. The following updates were provided by MUPD personnel:

1. **Coffee with a Cop:** Chief Hudson indicated that some of these outreach sessions have had very little attendance; she plans to reach out to OMC for assistance.
2. **Crime Update:** Assistant Chief Kranz reported that through January 2022, as compared to the previous year:
 - a. Robberies increased to two (one last year);
 - b. Theft from person increased to one (zero last year);
 - c. Assaults increased to six (five last year);
 - d. Personal property crimes increased to nine (six last year);
 - e. Burglaries significantly decreased to one (12 last year);
 - f. Thefts decreased to 25 (26 last year); and
 - g. Car thefts increased to 15 (six last year). These are still mostly Hyundai/Kia and MUPD continues to offer “The Club” theft deterrent, for free, to our community.
3. **Recent Events:** There was a MPD Officer who was shot in the MUPD Patrol Zone; there have been multiple reports of shots fired; and a student was shot at during a road rage

incident. These were pass-through issues, which were not specifically targeted at the Marquette community. MUPD has a directed patrol mission (DPM) which brings in four additional officers to patrol at certain times; their duties include crime reduction through being highly visible, to circulate in our neighborhood, to mingle with students and citizens, and to make our campus area less appealing to criminals. This is not an attempt to “lock down” campus, or to pull all drivers over who are passing through campus, for example. Ms. Breck asked about increasing security in our parking structures and Assistant Chief Kranz asked her to provide more details to allow an appropriate response. Ms. Draper asked a question about crossfire when it comes to the Marquette Child Care Center, and its playground. Assistant Chief Kranz stated there is always a concern about where any bullet goes when it is fired in our area. Dr. Stroshine asked for more details about who is perpetrating the assaults. Assistant Chief Kranz indicated that he can provide a more detailed statistical breakdown at the next Board meeting. Dr. Stroshine also asked about how the DPM is being deployed in certain locations; the response was that the primary area is west of 16th Street, as this is where many of the shots fired reports are originating. Ms. Breck asked if MUPD could provide a presentation to students, like a recent dental school presentation, and Chief Hudson indicated she is willing to do this; she also indicated that managing “fear” is also an important part of educating our community.

4. Safety Task Force: There was discussion about the new task force assembled by President Lovell, to create a comprehensive safety plan for campus. Hiring is part of the plan, specifically the hiring of more police officers and more LIMO drivers. There will also be a focus on safety through environmental design (lighting, bushes, landscaping), and a review of the security of, and access to, campus buildings. Students will be invited to voice concerns about locking down residence halls, for example. There will also be meetings with community leaders. President Lovell has already talked to the Chief of MPD and how they can assist us, and vice versa. There will also be conversations with the Acting Mayor, council members, the Sheriff’s Dept., etc. Unfortunately, hiring within law enforcement is extremely challenging right now. We may need to shift from hiring new, younger people to adding older, experienced, people to our workforce (e.g., retired MPD officers). An MUSG voice would be helpful to help MUPD learn what might attract people to consider law enforcement as a career. The first steering committee is this coming Monday, and task force members will be announced shortly. Ms. Draper asked how students can get into buildings if they do not have their ID with them; Chief Hudson indicated there will still be people at the front desks and that we are considering intercoms and other methods, as well.
5. Public Comments: None
6. Other Business: None
7. Next Meeting Date: Will be determined, sometime in April.
8. Adjournment: The Chair concluded the meeting and adjourned at 3:33 p.m.

Respectfully submitted,

Jeffrey M. Kipfmüller
Deputy General Counsel